

# Exchange session with the MAPS Steering Committee members

**Beirut, 17 May 2019** 

Erika Bozzay SIGMA/OECD





### **General context**

 Public procurement: a horizontal function across the public sector

 Public procurement has high implications for public service delivery

 Well-governed public procurement contributes directly to greater public trust, enhanced wellbeing and more prosperous and inclusive societies

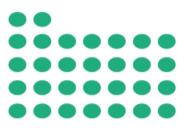




### **Impact**

Public procurement impacts many areas of public service delivery:

Share of procurement spending<sup>3</sup>



30%

Health



**17**%

**Economic affairs** 



12%

Education



10%

Defence



10%

Social protection



9%

General public services





# Weight of GDP

Public procurement accounts for...

In Asia<sup>1</sup>

20% of GDP

In the MENA region<sup>2</sup>

18% of GDP

In OECD countries3

29%

of government expenditure

12%

of GDP

In Africa1

15% of GDP

In Latin America and the Caribbean<sup>4</sup>

22%

of government expenditure

7%

of GDP

In the European Union<sup>5</sup>

14%

of GDP





### MAPS is...

...an international standard and

the universal tool to evaluate any public procurement system anywhere in the world.





# **MAPS** offers support



#### **UNIVERSAL**

- For all public procurement systems
- At any level of government
- For any country, regardless of the level of development



#### A REFORM TOOL

- To improve the effectiveness and efficiency of public procurement
- To ensure integrity and transparency in the use of public funds
- To encourage dialogue between stakeholders



#### A RECOGNISED ASSESSMENT



- Using objective and comprehensive indicators
- Engaging various stakeholders
- Guaranteeing the highest quality through a quality assurance mechanism



# MAPS complements other assessment tools

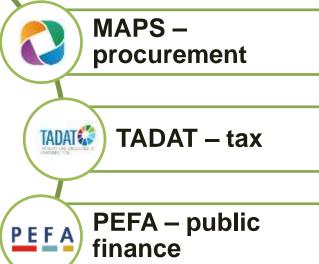
Governments evaluate their economic and financial systems to:

- Ensure accountability
- Report to their constituents

Identify opportunities for reform

Monitor progress

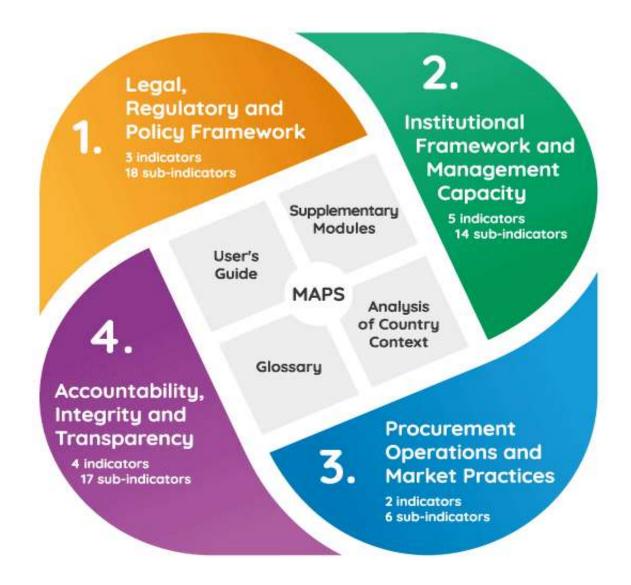
Assessing economic & financial governance







## **Elements of the Methodology**



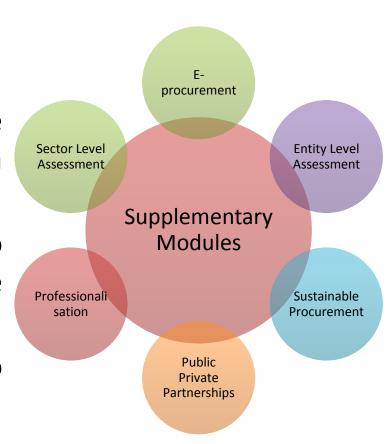




# MAPS Suite and supplementary modules

#### The MAPS Suite includes:

- MAPS core tool to assess the procurement system as a whole
- Supplementary modules to focus and deepen the analysis on a specific aspect
- Guidance and templates to support the assessment







### MAPS documents and guidance

- MAPS Core: User's Guide, Analysis of Country Context, Indicator Framework
- Supplementary modules
- Guidance, tools and templates
  - 1. What is MAPS?
  - 2. Description of the process towards a MAPS assessment
  - 3. Request Letter
  - 4. Indicator Matrix: MS Word document, Excel sheet
  - 5. Checklist: Background documents
  - 6. Checklist: Stakeholders
  - 7. Template: Concept Note
  - 8. Template: Terms of Reference
  - 9. Guidance on survey-based indicators
  - 10. Template: Assessment Report
  - 11. Checklist: Quality Review of compliance
  - 12. Guidance: Quality Assurance and Approval during the Transition Phase
  - 13. Template: Letter of endorsement





# Origin of MAPS

- MAPS originally was developed as collective effort of development partners and partner countries in 2003/2004
- Adopted in the Paris Declaration on Aid Effectiveness in 2005 as a common tool to assess national procurement systems and provide a basis for capacity development and improvement of the system
- Used in dozens of countries to identify and address risks when channelling aid through country systems





# **Objectives for Revising MAPS**

- Incorporate 10+ years of experience by various MAPS users
- Reflect modern concepts of public procurement
- Reflect the adoption of the Sustainable Development Goals (Goal 12, amongst others)
- Make the tool universal (whatever a country's level of development)
- Maintain a focus on the needs of national authorities by identifying areas for improvement of the procurement system
- Incorporate a quality control mechanism (as with comparable tools such as PEFA and TADAT), and offer quality certification by an independent secretariat
- Assert the role of the international community in the management of the instrument for a consensual approach
- For aid-recipient countries, reduce costs of evaluation by making the results mutually reliable to all development partners interested in supporting a country – if the country wishes to share these results





# Revising MAPS: Governance Structure and Technical Input

- Informal working group of international experts: developing countries, developed countries including bilateral aid agencies, and multilateral donors
- Time-bound Secretariat of the working group entrusted to the OECD (Directorate of Public Governance)
- Broader (global) public consultation through OECD online and on-site mechanisms and committees





# Revising MAPS: Schedule and Implementation

- 2015-2017: Work to revise MAPS core tool, including public consultations and drafting new supplementary modules
  - International conference hosted by Senegal in November 2016
  - Pilot assessments in Senegal, Chile, Norway (2017)
  - Developing 6 supplementary modules by sub-working groups (2017-2018)
- 2018-2019: Establishing an independent MAPS Secretariat hosted by the OECD
- Interim period (until MAPS Secretariat is operational):
  - Commence testing of supplementary modules;
  - Initiate MAPS assessments worldwide;
  - Develop supporting documents and templates





# OECD supports MAPS assessments on three continents







# Good practices for assessments

Ground the assessment in the country's context and priorities

Leverage opportunities for reform

Involve relevant stakeholders

Select a qualified assessment team, free from conflict of interest

Follow-up on the assessment results

Rely on robust evidence: research, data and information

Develop actionable recommendations

Clearly define objectives

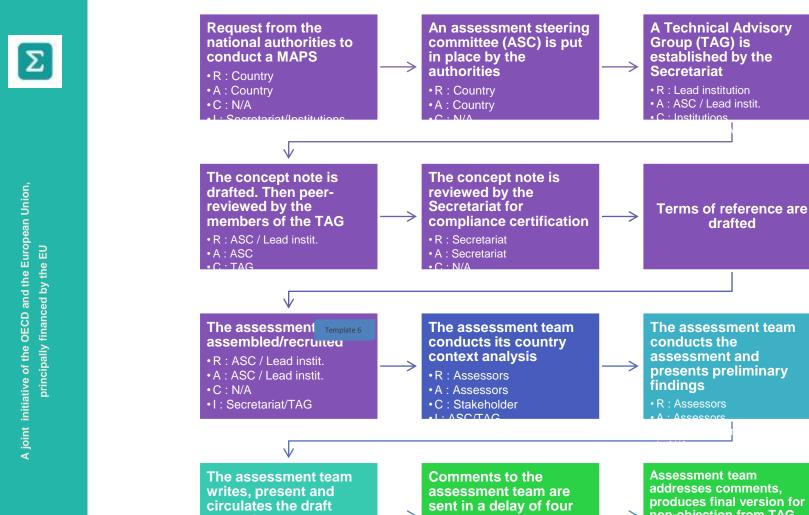




### **MAPS Process: Milestones**







report for comments

weeks

• R : Stakeholders

• A: ASC/TAG

Assessment team addresses comments. produces final version for non-objection from TAG

• C : ASC/TAG

The Secretariat carries out its compliance review and issue the **MAPS** seal

The final report is validated for publication

**Assessment follow-up** (beyond the MAPS)





### Thank you very much for your attention.

erika.bozzay@oecd.org

More info about MAPS:

www.mapsinitiative.org

